

# Workforce Investment Act 25-Percent Special Projects Fiscal and Procurement Administration On-Site Monitoring Guide

Prepared By Compliance Review Division June 2005

### Workforce Investment Act 25-Percent Special Projects Fiscal and Procurement Administration On-Site Monitoring Guide

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### **PREFACE**

#### **BACKGROUND AND INSTRUCTIONS**

The purpose of this guide is to provide the monitor with a tool to conduct an on-site review of the Subgrantee's fiscal and procurement administration of the Workforce Investment Act (WIA) 25% Special Projects. As stated in the transmittal letter, the monitor will review for compliance with applicable federal and state laws, regulations, and policies related to WIA. The references are at the bottom of each page. This guide is designed for use when reviewing a Community Based Organization (CBO) which is a direct subrecipient of a 25% Special Projects grant from EDD. If the entity reviewed is an LWIA subject to a traditional 85% fiscal/procurement monitoring review, then use the following tools:

#### Fiscal Tool 1 - Expenditure Report

Question 2 – you need only focus on the expenditure spreadsheet and relevant ledgers to track the project's expenditures.

#### Fiscal Tool 5 - Oversight and Monitoring

If the LWIA has subrecipient(s) for this project, complete tool (questions 1-5).

#### Fiscal Tool 7 - Operating Expense Payments

Review up to 10 operating expenses charged to this project. You will have to utilize the expenditure reports and/or related ledgers to select the operating expenses associated with this project.

#### **Procurement Tools 1-3**

If the LWIA procured products/services that were not reviewed during the 85-percent review, complete the tools for procurements associated with this project.

Subgrantee:		
Executive Director/Administrator:		
Fiscal Contact Person:		Phone:
Procurement Contact Person:		Phone:
Subgrant Period:	To	
WIA Award Amount:		Grant Code:
Review Dates:		Report Number:
CRD Monitor:		Phone:
CRD Supervisor:		Phone:

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#### **EXPENDITURE REPORT**

1.	Using the most recently completed quarterly or monthly 25% WIA expenditure report on the Job Training Automated (JTA) system, complete the following:		
	Subgrant Number:	Modification Number:	
	Period Ending:	Total Expenditures: \$	
	Total Administrative Cost Reported: \$		
	Program Income Earned: \$		
2.	Obtain copies of the Subgrantee's accourreport above submitted on the JTA system	nting records used to develop the WIA expenditure m, such as:	
	☐ Chart of Accounts ☐ ☐ General Ledger ☐	Payroll Register Expenditure Spreadsheet	
3.	Request that the Subgrantee fiscal staff e used to arrive at the expenditures reporte	explain how the accounting records provided are ed to the State on the JTA system.	
4.	<ul> <li>4. Do the total expenditures on the Subgrantee's accounting records match its total expenditures reported to the State?</li> <li>Yes No If No, explain:</li> </ul>		
5.	Review the Subgrantee's accounting reco	ords to see if program income is being tracked.	
6.	, ,	ntee's accounting records match its reported em?   Yes No If No, explain.	
7.	Is the program income generated from W funds?   Yes No If No, explain.	IA funds spent prior to requesting additional	
	_		
Ref	erences: 29 CFR Part 95, Section 95.21 Standards for Financ Sections 667.200, 667.220 and 667.300 of 20 CFR WIA Sections 184 and 185 WIA Directive WIAD01-6 Program Income WIA Directive WIAD04-15 Quarterly Financial Repor		

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Staff Interviewed:	
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### **CASH MANAGEMENT AND INTEREST INCOME**

-						
1.	What is the S	What is the Subgrantee's cash management methodology?				
	If the Subgra	J	a cash reimbursem	ent method, identif	y the source of funds	
2.	Obtain and rerequested.	eview source docun	nents used by the S	Subgrantee to subs	tantiate each amount	
		ar that each amoun <b>No</b> If <b>No</b> , explain?		ciently substantiate	d?	
3.		eview the Subgran with its deposits.	tee's cash request	records to track V	VIA cash draw-downs	
		ograntee's internal on <b>No</b> If <b>No</b> , explain?				
4.	cash on han		w may be used to		sts resulted in excess stance(s) where cash	
	Date Cash Received	Amount Requested	Amount of expenditure	Amount of Excess Cash on hand	Excess Cash an Issue?	
		\$	\$	\$		
	_	ntee operates on a				
5.		ograntee maintain fo No If No explain?	ederal advances (V 	/IA funds) in intere	st bearing accounts?	
		ne explanation giver No If <b>No</b> explain?	n above appear rea	sonable and verifia	able?	
	If <b>Yes</b> , has the interest income earned on federal advances been included/reported to the State as program income?   Yes No If No, explain					
Refe	WIAD01-	Part 95, Sections 95.21(a)(3), 3 Program Income 15 Quarterly Financial Repor		exceptions)		

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#### INTERNAL CONTROL AND INCIDENT REPORTING

### **INTERNAL CONTROL**

1.	Identify and verify the Subgrantee staff responsible for the following:  • Preparing withdrawals or deposits  • Reconciling the bank account  • Handling petty cash  • Approving cash vouchers
2.	If the staff responsible for withdrawals or deposits is the same person who reconciles the bank account, how is appropriate internal control maintained? Please explain.
3.	If the staff responsible for handling petty cash is the same person who approves cash vouchers, how is appropriate internal control maintained? Please explain.
IN	ICIDENT REPORTING
1.	Does the Subgrantee have written internal management procedures containing procedures related to preventing and detecting fraud abuse, or criminal activity?
	Yes No If Yes, please provide a copy.
	If <b>no</b> , then how does the Subgrantee ensure that allegations of fraud, abuse, or criminal activity are recognized, detected, and promptly reported to the Office of Inspector General (OIG) and Compliance Review Division (CRD)?
2.	Who has the Subgrantee designated as the responsible person to ensure that allegations of fraud, abuse, or criminal activity are promptly reported? Please provide the name, phone number, fax number, and email address of this person.

References:

20 CFR 667.630 Complaints, Criminal Fraud and Abuse 29 CFR Part 95, Sections 95.20 & 95.21 WIA Directive WIAD 02-3 Incident Reporting

Staff Interviewed:	
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#### **COST ALLOCATION & INDIRECT COST RATE**

<u>C(</u>	OST ALLOCATION
1.	Does the Subgrantee use cost pools to temporarily hold allocable costs?   Yes No If No, how does the Subgrantee allocate costs that benefit multiple programs?  Explain
2.	Identify below the Subgrantee's allocation method for the following types of costs:  • Administration  • Contract/Vendor Payments  • Staff Wages  • General Operating Expenses
3.	Does each allocation method identified above appear to be reasonable as to the benefits received?   Yes No If No, explain.
	If applicable, obtain a copy of the Subgrantee's cost allocation plan or method.
4.	Using the allocation methods identified above, verify that its allocations of payments in Fiscal Tool 5, 6, & 7 are consistent with its stated cost allocation plan or method.
<u>IN</u>	DIRECT COST RATE
1.	Does the Subgrantee have an Indirect Cost Rate?   Yes No If No, skip to Fiscal Tool 5. If Yes, obtain a copy of the Subgrantee's Indirect Cost Rate Plan. Was the Indirect Cost Rate Plan approved by the Subgrantee's cognizant agency?   Yes No If Yes, who is the cognizant agency?   If No, explain.
2.	Using the Subgrantee's internal records, request that the Subgrantee staff explain how the indirect cost rate is applied to the WIA fund and explain below.
3.	Based on the Subgrantee's accounting records, does the Indirect Cost Rate amount charged to the WIA grant match the percentage approved by its cognizant agency?  Yes No If No, explain.
4.	Based on the Subgrantee's accounting records, does it appear that the Subgrantee is charging administrative cost separate from its indirect costs?   Yes No If Yes, verify that costs charged as administrative costs is not also charged as a part of the Indirect Costs.

Reference: OMB Circular A-122, Attachment A, Section C and D
WIA Final Rule, 20 CFR Section 667.220 Administrative Costs Category, and TEGL 1-00

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### **OVERSIGHT AND MONITORING**

1.	Does the subrecipient have any subrecipients?
	☐ Yes ☐ No If No, please skip to next tool.
2.	Please provide a copy of the Subgrantee's fiscal and procurement monitoring plan or schedule to monitor its subrecipients.
3.	Please provide a copy of, or describe, the Subgrantee's fiscal and procurement monitoring policies, procedures, and tools.
4.	Obtain copies of the subrecipient monitoring reports. Was the required monitoring conducted and documented as required?  Yes No If No, Explain:
5.	Does the subgrantee's oversight and monitoring processes meet WIA requirements?  Yes No If No, Explain:
6.	Please provide a copy of the Subgrantee's written Audit Resolution Procedures.
7.	Please provide a copy of the Subgrantee's written Debt Collection Procedures.
8.	Please provide a copy of the Subgrantee's Audit Resolution Control Log.
9.	Does the subgrantee's Audit Resolution, Debt Collection, and Control Log meet WIA requirements?   Yes No If No, Explain:
Ref	erence: 20 CFR Section 667.410(a) 29 CFR Section 97.40 Monitoring and 97.42 Retention and Access Requirements for Records 29 CFR Section 95.50, 95.51 and 95.53 Monitoring, Reporting and Records 29 CFR Section 99.210 Subrecipient and Vendor Determinations WIA Directive WIAD00-7 Standards for Oversight and Instructions for Substate Monitoring Appendix E of DOL Financial Management TAG  29 CFR 95.26; 29 CFR 97.26 Non-Federal Audits 29 CFR 96.53 Audit Resolution Generally OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations 20 CFR 667.200(b) Audit Requirements; 20 CFR 667.500 Resolution of Findings, Arising from Audits etc. WIA Directives WIAD01-3 Audit Resolution; WIAD03-7 Audit Requirements; WIAD01-5 Debt Collections DOL Financial Management TAG Part II, Chapter II-12

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Staff Interviewed:	
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### **FISCAL TOOL 6**

#### **PAYROLL PAYMENTS**

Pay Period (Month) Reviewed.

Issues:

- 1. Obtain a copy of the Subgrantee's most current organization chart.
- 2. Select at least 5 Subgrantee employees who may charge their time to the WIA program. (If possible, include employees who may also charge their salary to other funding sources, i.e., Director, Controller, MIS, Clerical)
- 3. Obtain a copy of time sheets for the 5 employees identified for one month during the last reported quarter.
- 4. Obtain a copy of the Subgrantee's accounting records showing actual charges to each program and cost categories.
- 5. Using the documents obtained above, complete the matrix below.

1 6	ty i choa (Month) itevic	,wca						
	Employee Name	Position or Job Title	Total Hours Charged	Cost Pool or Shared Allocation?	Charging to Non-WIA Project?	Charging to WIA Admin. Category?	Charging to WIA Program Category?	Allocation of Hours/Percentage Reasonable?
1								
2								
3								
4								
5								

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Staff	Interviewed:	
Staff	Interviewed:	

#### **OPERATING EXPENSE PAYMENTS**

- 1. Verify that the cost allocation plan (CAP) is current and if charges are allocated according to the CAP.
- 2. Using the Subgrantee's accounting records to track expenditures, select at least 5 general operating expense payments charged to the WIA fund, i.e., rent, utility, equipment, and office supply.
- 3. Obtain source documents for the 5 operating expense payments identified above and complete the matrix below.

	Invoice # &	Payment Date	Description of Expenditure	Properly	Properly	Necessary &	WIA
_	Invoice Date	& Amount		Documented?	Authorized?	Reasonable?	Allowable?
1		\$					
Ch	arged to: WIA	Program U	VIA Administration	Properly allocated	according to		
	☐ Othe	er (Non WIA)		<ul> <li>Cost Allocatio</li> </ul>	n Plan 🔲 Yes	☐ No	
				Benefits recei	ved Yes	□ No	
2		\$					
Ch	arged to: WIA	Program U	VIA Administration	Properly allocated	according to		
	☐ Othe	er (Non WIA)		<ul> <li>Cost Allocatio</li> </ul>	n Plan 🔲 Yes	☐ No	
				Benefits received	ved Tyes	☐ No	
3		\$					
Ch	arged to: WIA	Program U	VIA Administration	Properly allocated	according to		
		er (Non WIA)		<ul> <li>Cost Allocatio</li> </ul>	n Plan 🔲 Yes	☐ No	
				Benefits received	ved	□ No	
4		\$					
Ch	arged to: WIA	Program WI	A Administration	Properly allocated	according to		
		er (Non WIA)		<ul> <li>Cost Allocatio</li> </ul>	n Plan 🔲 Yes	☐ No	
				Benefits received	ved 🗌 Yes	☐ No	
5		\$					
Ch	arged to: WIA	Program U	VIA Administration	Properly allocated	according to	•	
		er (Non WIA)		Cost Allocatio	<u>-</u>	□ No	
		•		Benefits received	<del></del>	□ No	
Issi	Jes:				<del></del>		

Staff Interviewed:	

#### **CONTRACT PAYMENTS**

- 1. Using the Subgrantee's accounting records to track expenditures, select 5 contract payments charged to the WIA fund (vendor or consultant services, training).
- 2. Obtain source documents for the 5 contract payments identified above and complete the matrix below.

	Invoice # & Invoice Date	Payment Date & Amount	Description of Expenditure	Properly Documented?	Properly Authorized?	Necessary & Reasonable?	WIA Allowable?
1		\$					
Ch		Program	A Administration	Properly allocated	n Plan 🔲 Yes	□ No	1
2		\$					
Ch		Program	A Administration	Properly allocated     Cost Allocatio     Benefits recei	n Plan 📋 Yes	☐ No ☐ No	
3		\$					
Ch		Program	A Administration	Properly allocated     Cost Allocatio     Benefits recei	n Plan 🔲 Yes	□ No □ No	
4		\$					
Ch		Program	A Administration	Properly allocated	n Plan 🔲 Yes	□ No	-
5		\$					
Ch		Program	A Administration	Properly allocated Cost Allocatio Benefits recei	n Plan 📋 Yes	☐ No ☐ No	
Issı	ues:						

Staff Interviewed:	

# **PROCUREMENT REVIEW INSTRUCTIONS**

1.	<b>Obtain</b> and review a copy of the Subgrantee's written procurement procedures.	policie	s and					
2.	Identify the Subgrantee's small purchase limit.							
3.	<b>Verify</b> that the Subgrantee's written procurement policies and procedures contain the following requirements:							
	The Subgrantee's written procurement procedures must include the following:	Yes	No					
	A process for resolving disputes, claims, and protests of award.							
	A code of conduct for employees conducting procurements, including criteria regarding conflict of interest and disciplinary actions for violations.							
	Avoiding purchasing unnecessary items.							
	Analysis of lease vs. purchase options to determine the most "economical and practical" procurement.							
	Selection procedures for procurement transactions.							
	Different types of procurement including when and how to use them.							
	Requirements for a price or cost analysis.							
	Limited conditions under which sole source procurement may occur.							
4.	4. <b>Complete</b> the exercises below for procurement transactions paid for in whole or in part with WIA funds. If the Subgrantee conducted a "Competitive Proposal" (RFP/IFB) during the review period use the RFP/IFB worksheet located in the 85% Fiscal/Procurement Review Guide for reviewing this type of procurement transaction.							
	SMALL PURCHASES							
	Select a minimum of 4 small purchase transactions paid for with funds during the PY in review. Use 4 Small Purchase worksheets Tool 1) to record the outcomes.							
	NONCOMPETITIVE PROPOSAL/SOLE SOURCE							
	Select 2 procurement transactions involving the sole source procure paid for with the 25% WIA funds during the PY in review. Use 2 N Proposal/Sole Source worksheets (Procurement Tool 2) to record the	oncomp	etitive					
	CONTRACT AGREEMENT							
	Review a completed contract agreement or the standard contract be the required provisions and clauses and record the outcome on Review Worksheet (Procurement Tool 3A and 3B).	•						

29 CFR Part 95, Section 95.41-47 WIA Directive WIAD00-2, Procurement

References:

Staff	Interviewed:		
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# **PROCUREMENT TOOL 1**

#### **SMALL PURCHASE WORKSHEET**

Staff Interviewed:	Monitor:				
Purchased Amount: Purchase Date:					
Source of Purchase:	Source of Purchase:				
Describe briefly the goods or services procure	d:				
For the purchase of equipment, did the Subgra of this equipment is more cost effective than le	•	Yes	No		
Did the Subgrantee document the small purchase transaction by one of the following: sales receipt, current catalogs, or formal quotes?  [WIA Directive WIAD00-2]			No		
Did the Subgrantee obtain price or rate quotations from an adequate number of qualified sources?  [29 CFR 95.45]			No		
Did the Subgrantee perform a cost or price analysis? [29 CFR 95.45]					
Was the purchase made on the basis of full ar [29 CFR 95.43]	nd open competition?	Yes	No		
Does it appear that the small purchase was prinformation reviewed?  If no, please explain.	operly procured based on the	Yes	No		

Staff Interviewed:	
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# **PROCUREMENT TOOL 2**

#### NONCOMPETITIVE PROPOSAL/SOLE SOURCE

Staff Interviewed:	Monitor:				
Award Amount:		Agency Awarded:			
Goods or Services Procured:					
Did the Subgrantee determine th other procurement method?	Yes	No			
Did the Subgrantee conduct a co	Yes	No			
Did the Subgrantee's procurement records include:  [29 CFR 95.46]  ☐ The rationale for selecting this method of procurement.  ☐ Justification for lack of competition when competitive bids or offers are not			Yes Yes	No	
obtained.  The basis for contractor selection  The basis for award cost or price				No  No	
Did the Subgrantee ensure that t suspended party? [29 CFR 95.13 & 98.	Yes	No			
Was there conflict of interest, reatransaction? [29 CFR 95.42]  If yes, explain.	l or apparent, i	n this procurement	Yes	No	
Was the sole source transaction reviewed?  If no, please explain.		red based on the information	Yes	No 🗆	

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# **PROCUREMENT TOOL 3A**

**CONTRACT REVIEW WORKSHEET (Governmental)** 

LWIA/Subgrantee:			
Staff Interviewed:	Review Date:		
Type of Goods or Services Purchased:			
Procurement Method Used:   IFB Sole So	urce RFP		
Source of purchase:			
Purchase Amount:	Contract Period:		
Did the contract resulting from the procurement transact	tion specify the following:		
Administrative, contractual, or legal remedies in inst (Contracts other than small purchases.) [29 CFR 97.3]		Yes 🗌	No 🗌
Termination for cause or for convenience by the gra (All contracts in excess of \$10,000.) [29 CFR 97.36(i)(2)]		Yes 🗌	No 🗌
<ul> <li>Accordance with Title VI of the Civil Rights Act of 19 188 and compliance with Equal Employment Oppor (E.O.) 11246, as amended by E.O. 11375 and supp 41 CFR Part 60? [20 CFR 667.200(f) and 29 CFR 97.36(i)(f)</li> </ul>	tunity provisions in Executive Order lemented by the requirements of	Yes 🗌	No 🗌
Notice of awarding agency requirements and regula [29 CFR 97.36(i)(7)]	tions pertaining to reporting.	Yes 🗌	No 🗌
The DOL's requirements pertaining to patent rights invention under this contract? [29 CFR 97.36(i)(8)]	with respect to any discovery or	Yes 🗌	No 🗌
Awarding agency requirements and regulations pert data? [29 CFR 97.34 and 97.36(i)(9)]	aining to copyrights and rights in	Yes 🗌	No 🗌
The rights of the State, DOL, or any of their authoriz books, records, papers or other pertinent document monitoring? [29 CFR 97.36(i)(10)]		Yes 🗌	No 🗌
The retention of all required records for 3 years? [29]	9 CFR 97.36(i)(11)]	Yes 🗌	No 🗌
Compliance with all applicable standards, orders, or Section 306 of the Clear Air Act and Section 508 of excess of \$100,000)? [29 CFR 97.36(i)(12)]		Yes 🗌	No 🗌
<ul> <li>For a non-governmental agency awarded a contract subcontractor certify that no funds shall be used for Amendment)? [20 CFR 667.200(e) and 29 CFR 93.110]</li> </ul>		Yes 🗌	No 🗌
Requiring compliance with the debarment and susp (E.O. 12459 and 12689)? [20 CFR 667.200(d), and 29 CFR		Yes 🗌	No 🗌
Did the subcontractor sign a certification of a Drug F the contract? [20 CFR 667.200(d) and 29 CFR 98.600-630]		Yes 🗌	No 🗌
Based on the above, did the Subgrantee include all certifications? [DOL Financial Management TAG, Ch. II-10-7  If no, please explain.	า	Yes 🗌	No 🗌

Staff	Interviewed:	
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# **PROCUREMENT TOOL 3B**

**CONTRACT REVIEW WORKSHEET (Non-Governmental)** 

Staff Interviewed:		Monitor:		
ıy	oe of Goods or Services Purchased:			
So	urce of purchase:			
Pu	rchase Amount:	Contract Period:		
Did the contract resulting from the procurement transaction specify the following:				
•	Administrative, contractual, or legal remedies in instances of contractual violation? [29 CFR 95.48(a)]		Yes 🗌	No 🗌
•	Termination for cause or for convenience by the grantee or contractor (Contracts in access of small purchase threshold)? [29 CFR 95.48(b)]		Yes 🗌	No 🗌
•	The rights of the State, the DOL, or any of their authorized representatives to access any books, records, papers or other pertinent documents for the purpose of auditing or monitoring? [29 CFR 95.48(d)]		Yes 🗌	No 🗌
•	The retention of all required records for 3 years? [29 CFR 95.53]		Yes 🗌	No 🗌
•	Compliance with Equal Employment Opportunity provisions in Executive Order (E.O.) 11246, as amended by E.O. 11375 and supplemented by the requirements of 41 CFR Part 60? [29 CFR Parts 33, 37and 95.48 Appendix A-1,]		Yes 🗌	No 🗌
•	The DOL's requirements pertaining to patent rights, of [29 CFR 95.36(a-d), and 95.48, Appendix A-5]	copyrights, and rights in data?	Yes 🗌	No 🗌
•	Compliance with all applicable standards, orders, or section 306 of the Clear Air Act and Section 508 of the excess of \$100,000)? [29 CFR 95.48 Appendix A-6]		Yes 🗌	No 🗌
•	For a non-governmental agency awarded a contract to more, did the subcontractor certify that no funds shall Anti-Lobbying Amendment)? [20 CFR 667.200(e), 29 CFR	l be used for lobbying (Byrd-	Yes 🗌	No 🗌
•	Requiring compliance with the debarment and suspe and 12689)? [20 CFR 667.200(d), 29 CFR Parts 95.13, 95.48		Yes 🗌	No
•	Did the subcontractor sign a certification of a Drug Fr the contract? [20 CFR 667.200(d) and 29 CFR 98.600]	ree Workplace or is it certified in	Yes 🗌	No 🗌
• If n	Based on the contract document reviewed, did the Scontract provisions?  no, please explain.	ubgrantee include all required	Yes	No 🗌

Staff	Interviewed:	
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# **PROCUREMENT TOOL 4**

### **PROPERTY MANAGEMENT**

1.	Did the Subgrantee purchase any equipment or construction costs with an acquisition cost of \$5,000 or more per unit? $\square$ Yes $\square$ No If No, do not continue with this exercise.
	If $Yes$ , did the Subgrantee receive prior approval from the awarding agency to acquire equipment? $\square$ $Yes$ $\square$ $No$
2.	Obtain a copy of the Subgrantee's equipment records. Does the Subgrantee maintain equipment records that include the following data?
	□ Description       □ Acquisition Date         □ Serial Number       □ Acquisition Cost         □ Funding Source of Equipment (include award #)       □ Location of Equipment (date reported)         □ Title Holder       □ Condition of Equipment (date reported)         □ Percentage of Federal Participation       □ Ultimate Disposition Data
3.	Physically verify a sample of 10 equipment items that were purchased with WIA funds.
4.	Is a physical inventory of the property conducted and are the results reconciled with the property records at least once every two years? $\square$ Yes $\square$ No
5.	Does it appear that adequate maintenance procedures are in place to keep the equipment in good condition? $\square$ Yes $\square$ No
6.	Does it appear that the control system is adequate to safeguard the equipment from loss, damage, or theft? $\square$ Yes $\square$ No
7.	Does the Subgrantee have a property disposition policy consistent with Federal regulations? $\square$ Yes $\square$ No
lf t	he answer to any of the last five questions is NO, explain in the space below:
Refe	erence: 29 CFR Section 95.34 Equipment WIA Directive WIAD 03-9 Property- Prior Approval, Purchasing, Inventory and Disposal

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